

Message Text

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ACTION IO-11

INFO OCT-01 EUR-12 ISO-00 IOE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 AF-06 ARA-06

EA-07 NEA-10 COME-00 EB-07 LAB-04 SIL-01 OIC-02 AID-05

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 7907

INFO AMEMBASSY BELGRADE

AMEMBASSY PARIS

C O N F I D E N T I A L GENEVA 0735

PARIS FOR AMBASSADOR SILBERMAN. PASS LABOR FOR SEGALL AND
AVERY.

E.O. 11652: GDS

TAGS: ILO

SUBJ: ILO WORKING PARTY ON STRUCTURE

1. USDEL HAS MET TWICE WITH INDUSTRIALIZED COUNTRIES. FIRST
MEETING FEBRUARY 1 INCLUDED REPS OF FRANCE, UK, ITALY, FRG,
JAPAN, BELGIUM AND CANADA. SECOND MEETING INCLUDED ABOVE PLUS
REPS OF NORWAY AND NEW ZEALAND.

2. FULL GOVERNMENT GROUP OF WORKING PARTY MET MORNING FEB. 2.
IT ELECTED AZIMI OF IRAN AS GOVERNMENT GROUP CHAIRMAN AND
DECIDED TO ADJOURN FULL GROUP IN ORDER DEVELOPING AND DEVELOPED
COUNTRIES COULD MEET SEPARATELY. WE UNDERSTAND DEVELOPING
COUNTRIES CAUCUS IS CONCENTRATING ON POSITION THAT WILL TAKE
ON ARTICLE 7, PARTICULARLY THE TEN NON-ELECTIVE SEATS. WE
UNDERSTAND FURTHER THEY ARE CONSIDERING PROPOSAL FOR THE
GRADUAL PHASING OUT OF THE NON-ELECTIVE SEATS OVER A PERIOD
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OF TIME WITH THE END RESULT THAT THE STATES OF CHIEF IMPORTANCE

CATEGORY AND THEIR NON-ELECTIVE SEATS WILL BE ELIMINATED.

3. INDUSTRIALIZED GROUP EXPRESSED DEEP CONCERN OVER ADAMANT U.S. POSITION ON GEOGRAPHICAL DISTRIBUTION AND STRONG U.S. RESISTANCE TO FURTHER INCREASE SIZE GOVERNING BODY. THEY BELIEVE THAT IN LIGHT OF PREVIOUS WILLINGNESS INDUSTRIALIZED COUNTRIES TO ACCEPT FURTHER ENLARGEMENT (SEE THIRD REPORT WORKING PARTY IN PROVISIONAL RECORD # 2 OF 1975 (60TH) ILO CONFERENCE) THERE WOULD BE NO CHANCE DEVELOPING COUNTRIES ACCEPTING ANY COMPROMISE CONCERNING RETENTION NON-ELECTIVE SEATS WHICH DID NOT PROVIDE FOR PREVIOUSLY DISCUSSED INCREASE IN GB FROM 56 TO 64 TITULAR MEMBERS. NORWAY STATED ITS POSITION FAVORED ABOLITION OF NON-ELECTIVE SEATS THOUGH IT HAD NOT PRESSED THIS POSITION IN WORKING PARTY UP TO THIS TIME.

4. USG PROPOSED THAT, IN LIEU OF ESTABLISHING FORMULA FOR REGIONAL ALLOCATION OF GOVERNMENT SEATS (SEE FORMULA AT BOTTOM SECOND COLUMN PAGE 17 PROVISIONAL RECORD 2), OR FOR CONTINENTAL DISTRIBUTION GOVERNMENT SEATS IN AGO'S NOVEMBER PROPOSAL, CONSIDERATION BE GIVEN TO THE USE OF EXISTING CONSTITUTIONAL PROVISIONS FOR HOLDING OF REGIONAL CONFERENCES, AND EXISTING CONSTITUTIONAL MACHINERY FOR GOVERNING BODY ELECTIONS, TO DEVELOP A PROCEDURE WHICH COULD RESULT IN THE AUTOMATIC ELECTION BY THE GOVERNMENT ELECTORAL COLLEGE OF A STATE OR STATES HEADING THE LIST OF INDUSTRIAL IMPORTANCE AMONG THE STATES INVITED TO PARTICIPATE IN THE REGIONAL CONFERENCE.

5. COMMENT: REGIONS ARE NOT DISCREETLY DEFINED IN THE ILO. THERE ARE NO ESTABLISHED REGIONAL BOUNDARIES IN THE ILO SYSTEM. THE ONLY DETERMINATION OF COUNTRIES INCLUDED IN A PARTICULAR REGION IS THE LIST OF COUNTRIES INVITED BY THE GOVERNING BODY TO PARTICIPATE IN THE MOST RECENTLY HELD SESSION OF A REGIONAL CONFERENCE. THESE ARE NOT DISCREET GROUPINGS; SOME MEMBER STATES BEING INVITED TO MORE THAN ONE REGIONAL CONFERENCE (E.G. USSR, US, UK AND FRANCE) AND SOME STATES BEING INVITED TO NO REGIONAL CONFERENCE. THUS, USING REGIONAL CONFERENCE AS BASIS FOR INITIATING REQUEST DOES NOT INTRODUCE REGIONAL CONCEPT THAT IS NOT ALREADY IN ILO CONSTITUTIONAL

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TUTION. NEITHER DOES USE OF PRESENT GB ELECTION MACHINERY FOR PURPOSE ASSURING AUTOMATIC ELECTION AND REELECTION OF A PARTICULAR STATE HIGH (BUT NOT HIGH ENOUGH TO BE AMONG FIRST TEN) ON LIST OF INDUSTRIAL IMPORTANCE ESTABLISH ANY FORMULA FOR THE REGIONAL DIVISION OF ALL GOVERNMENT SEATS ON THE GOVERNING BODY.

6. INDUSTRIALIZED GROUP AGREED TO SUBSTITUTE THIS PLAN FOR

CURRENT PROPOSALS FOR THE ALLOCATION OF GOVERNMENT SEATS (EITHER AS SET OUT IN PROVISIONAL RECORD # 2 OR UNDER THE AGO PROPOSAL ON CONTINENTAL BASIS) PROVIDED IT WERE BASED ON ENLARGEMENT OF THE GOVERNING BODY FROM 56 TO 64 TITULAR MEMBERS -- THOUGH WITHOUT ANY ENLARGEMENT OF THE NUMBER OF DEPUTY MEMBERS. SPECIFICALLY, THE FORMULA SET OUT IN PARA 25 (A) THROUGH (C) OF PROVISIONAL RECORD # 2 WOULD BE RETAINED, AND THE U.S. PLAN FOR THE AUTOMATIC ELECTION OF A STATE OR STATES REQUESTED BY A REGIONAL CONFERENCE WOULD BE SUBSTITUTED FOR SUB-PARAGRAPHS (D) AND (E) WHICH WOULD BE DROPPED.

7. USDEL, NOTING THAT IF THERE WERE TO BE A FURTHER ENLARGEMENT OF GOVERNING BODY IT WOULD BE NECESSARY TO DEVELOP PROPOSALS TO ASSURE THE EFFECTIVE OPERATION OF SUCH A LARGE GROUP (E.G. ESTABLISHMENT OF AN EXECUTIVE COMMITTEE OR BY OTHER METHODS), STATED IT WOULD CONSULT WITH WASHINGTON CONCERNING ACCEPTABILITY OF PROCEEDING ALONG ABOVE LINES.

8. USDEL HAS SENSED NO INTEREST AMONG THE OTHER STATES OF CHIEF INDUSTRIAL IMPORTANCE WITH WHOM IT HAS BEEN IN CONTACT TO JOIN TOGETHER IN A "NON-NEGOTIABLE" STANCE ON ARTICLE 7. ALL INDUSTRIALIZED COUNTRIES HAVE EXPRESSED AGREEMENT THAT ANY AMENDMENT OF ARTICLE 36 SHOULD NOT BE CONSIDERED UNTIL MORE IS KNOWN ABOUT THE NATURE OF POSSIBLE AMENDMENTS OF ARTICLE 7.

9. USDEL RECOMMENDS IT BE AUTHORIZED PROCEED ALONG ABOVE LINES AND REQUESTS RESPONSE ASAP. IN MEANTIME IT WORKING WITH ILO LEGAL ADVISER ON FURTHER REFINEMENT OF PROPOSAL FOR A PROCEDURE USING REGIONAL CONFERENCES AND GOVERNMENT ELECTORAL COLLEGE TO PROVIDE DEFACTO CONTINUITY SEATS FOR INDIVIDUAL COUNTRIES NOT AMONG FIRST TEN. IN SUMMARY, US PROPOSAL WOULD RETAIN THE PRESENT SYSTEM OF TEN NON-ELECTIVE
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SEATS FOR THE TEN STATES OF CHIEF INDUSTRIAL IMPORTANCE ON A GLOBAL BASIS, WOULD PROVIDE A PROCEDURE FOR THE AUTOMATIC ELECTION OF ADDITIONAL SEATS FROM AREAS NOT NOW HOLDING ANY OF THE TEN NON-ELECTIVE SEATS, AND WOULD AVOID THE ADOPTION OF A FORMULA FOR THE GEOGRAPHICAL DISTRIBUTION OF ALL GOVERNMENT SEATS ON THE GOVERNING BODY.DALE

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